

Committee on Actuarial Valuation of Retired Employees' Health Benefits (OPEB Committee)

August 27, 2025 / Robert Burrell, ASA, FCA, MAAA, EA



## Agenda

**Summary of Key Valuation Results** 

**Changes from Prior Report** 

**Summary by Participant Type** 

**Reconciliation of the Net OPEB Liability** 

**Roll-forward from Valuation Date to Measurement Date** 

**Comparative Results** 

**Data Reconciliation** 

**Plan Provisions** 

### Summary of Key Valuation Results

	June 30, 2025	June 30, 2024
Total OPEB Liability (TOL)	\$26,195,350,628	\$37,702,714,420
Plan Fiduciary Net Position (Assets)	4,242,259,676	3,690,124,741
Net OPEB Liability (NOL)	21,953,090,952	34,012,589,679
Plan Fiduciary Net Position as a percentage of Total OPEB Liability	16.19%	9.79%
	June 30, 2025	June 30, 2024
Service Cost at Beginning of Year	\$1,430,998,481	\$1,318,986,759
Covered Payroll <sup>1</sup>	21,807,134,000	20,784,240,000
	June 30, 2025	June 30, 2024
Actuarially Determined Contribution for Fiscal Year Ending	\$1,726,096,000	\$2,652,649,000
Actual Contribution for Fiscal Year Ending <sup>2</sup>	1,524,318,680	1,483,994,767
Benefit Payments	1,280,653,921	1,222,657,343

The "waterfall" chart on slide 6 shows the components of the change in Net OPEB Liability (NOL) from the prior year.

<sup>1</sup>Covered payroll represents the total compensation basis for OPEB contributions. This amount is estimated for 2024 and 2025, based on the reported employer contributions divided by the employer contribution rate in effect in the measurement year. <sup>2</sup>Does not include \$10.3 million transfer to Retiree Health Benefit Trust Fund in fiscal year 2024 or a \$0.3 million transfer in fiscal year 2025.



## Changes from Prior Report

- Starting claims costs
  - Updated to be consistent with Q1 financial projections
- Revised short-term trend assumptions
  - Separate trends for medical claims, Rx claims and rebates, MA plans, retiree contributions and admin costs
- Plan election and migration assumptions
  - Updated to be consistent with Q1 financial projections
  - No change to long-term Medicare Advantage/
    Prescription Drug (MAPD) plan enrollment targets
- Updated Medicare Advantage Prescription Drug (MA-PD) rates
- Discount rate
  - Updated from 3.93% to 5.20%, based on GO Bond index at Measurement Date
- Updated the expected participant contribution rates to reflect the rates adopted by the Board in August 2025
- Reflected known plan changes
  - Increase in Out-of-Pocket maximum for MA Base and MA Enhanced as well as several plan changes for the 70/30 and 80/20 Plans



### Summary by Participant Type

Total OPEB Liability as of June 30, 2025	Pre-65	Post-65	Total	
Active	\$9,377,648,310	\$5,109,065,175	\$14,486,713,485	
Vested	1,546,603,641	1,433,100,278	2,979,703,919	
Retired	2,544,109,941	5,799,533,019	8,343,642,960	
Beneficiary	5,689,621	7,740,741	13,430,362	
Disabled	114,138,159	257,721,746	371,859,905	
Total	\$13,588,189,672	\$12,607,160,959	\$26,195,350,631	

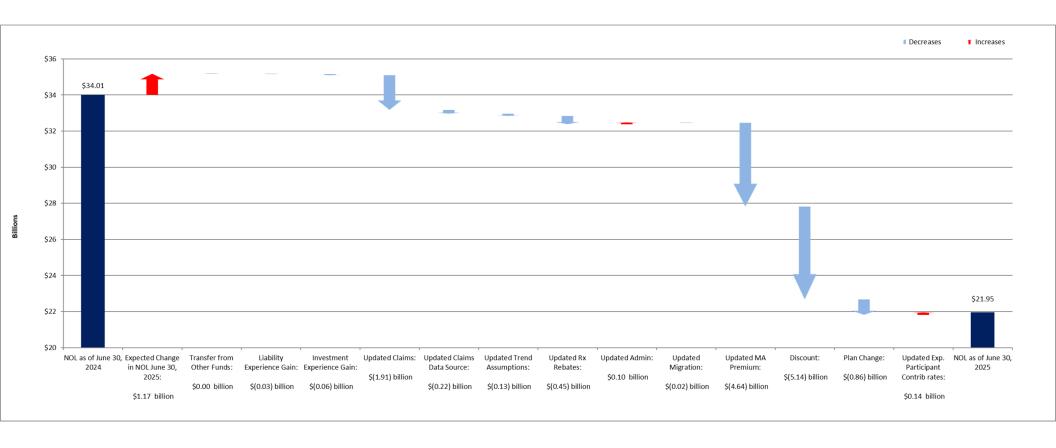
	As of December 31, 2024	As of December 31, 2023
Number of retirees	226,125	224,000
Number of spouses	27,158	26,595
Number of surviving spouses	3,169	3,092
Number inactive vested	58,068	55,907
Number of actives	241,330	260,967
Total number of participants and spouses	555,850	570,561

- Pre-65 liability is 52% of the TOL, up from 44% of the total last year.
- 55% of the TOL is for active employees, down from 56% last year.
- Number of active employees continues to decrease, as new hires are not eligible for OPEB.



## Reconciliation of the Net OPEB Liability

### Change in Net OPEB Liability



# Roll Forward from Valuation Date to Measurement Date

December 31, 2024 Valuation Liabilities Adjusted to June 30, 2025	
1. Entry Age Normal Actuarial Liability as of December 31, 2024	\$25,541,157,971
2. Normal Cost for Calendar 2025	790,850,871
3. Expected Benefit Payments for Calendar 2025	803,824,413
4. Discount Rate	5.20%
5. Proration of Normal Cost (½ of 2.)	395,425,436
6. Proration of Benefit Payments (½ of 3.)	401,912,207
7. Interest (compound) on 1. for six months	655,654,612
8. Interest (compound) on 5. for six months	10,150,774
9. Interest (compound) on 6. for three months	5,125,958
<ul><li>10. Adjusted Entry Age Normal Actuarial Liability (TOL)</li><li>1. + 5 6. + 7. + 8 9.</li></ul>	\$26,195,350,628
11. Market Value of Assets	4,242,259,676
12. Net OPEB Liability (NOL)	\$21,953,090,952

### Comparative Results

GASB 74 Results	June 30, 2025	June 30, 2024	June 30, 2023	June 30, 2022
Total OPEB Liability	\$26,195,350,628	\$37,702,714,420	\$29,850,087,265	\$26,557,120,814
Plan Fiduciary Net Position (Assets)	4,242,259,676	3,690,124,741	3,202,661,014	2,810,269,038
Net OPEB Liability	21,953,090,952	34,012,589,679	26,647,426,251	23,746,851,776
Plan Fiduciary Net Position as a percentage of TOL	16.19%	9.79%	10.73%	10.58%
Discount Rate	5.20%	3.93%	3.65%	3.54%
Contributions	\$1,524,318,680	\$1,483,994,767	\$1,366,927,988	\$1,197,278,490
Covered Payroll	\$21,807,134,000	\$20,784,240,000	\$19,839,303,000	\$19,034,634,000
Contributions as a Percentage of Covered Payroll	6.99%	7.14%	6.89%	6.29%
Service Cost (w/o interest) for the Next Fiscal Year	\$790,850,871	\$1,430,998,481	\$1,318,986,759	\$1,279,519,056
Service Cost as a Percentage of Covered Payroll	3.63%	6.89%	6.65%	6.72%
Pre-65 Blended Claims Costs (Age 65)	\$17,496	\$17,725	\$16,779	\$15,452
Post-65 Blended Claims Costs (Age 65)	\$909	\$788	\$671	\$907
Retiree and Spouse Count on Previous Dec. 31	256,452	253,687	249,026	242,186
<b>Vested Terminations Count on Previous Dec. 31</b>	58,068	55,907	51,616	48,413
Active Count on Previous Dec. 31	241,330	260,967	287,783	318,849
Total Valuation Count on Previous Dec. 31	555,850	570,561	588,425	609,448

- Post-65 valuation average starting costs through 2024 include reduced premiums due to the Medicare Advantage contract and also reflect updated MAPD rates following the end of the guarantee period.
- Post-65 valuation average starting costs for 2025 reflect migration from 70/30 to Medicare Advantage plan



### Reconciliation of Participant Data

#### Data Reconciliation from December 31, 2023 to December 31, 2024

	Actives	Vested	Retirees	Retiree Spouses	Disabled	Disabled Spouses	Beneficiaries	Total
Counts as of December 31, 2023	260,967	55,907	212,772	25,858	11,228	737	3,092	570,561
Act to Vested	-5,904	5,904	0	0	0	(	0	0
Act to Ret	-8,749	0	8,749	0	0	(	0	0
Act to Dis	-132	0	0	0	132	(	0	0
Rehires	1,494	-1,420	-58	-4	-11	-1	0	0
Vest to "In Pay"	0	-1,127	1,025	0	102	(	0	0
Transfer to Vest	0	218	-19	-10	-189	(	0	0
Transfer to Ret	0	0	67	-42	-21	-1	-3	0
Transfer to Ret Sp	-31	-32	0	68	0	-{	0	0
Transfer to Dis	0	0	-80	-2	82	(	0	0
Transfer to Dis Sp	0	0	0	-5	0		5 0	0
Death w/ Ben	0	0	0	-360	-1	-14	375	0
Death w/o Ben OR to Non-Participating	-9,480	-1,389	-7,613	-1,305	-458	-56	-330	-20,631
"Pickups"	3,165	7	402	2,235	16	60	35	5,920
Net Movement	-19,647	2,161	2,473	575	-348	-12	2 77	-14,711
Counts as of December 31, 2024	241,330	58,068	215,245	26,433	10,880	725	3,169	555,850

- "Pickup" actives would not be new hires (since OPEB plan is closed to post-1/1/21 hires), but likely due to:
  - Match issues (e.g., change in SSN)
  - Movement from a non-covered employer to a covered one
  - Prior non-vested terminations who returned to work
- Count of ~3,200 new actives lower than last year (~3,700)



### Plan Provisions

- Eligibility: Retirees from State, UNC, community colleges, local school systems, and certain other entities including some local governments
  - Employees hired on or after January 1, 2021, are not eligible for OPEB benefits
- Retirees contribute based on plan elected (and years of service for retirees hired after 10/1/2006)
- Benefit types
  - Pre-Medicare
    - 70/30 Plan
    - 80/20 Plan
  - Medicare-eligible
    - 70/30 Plan
    - Medicare Advantage Plan Base
    - Medicare Advantage Plan Enhanced
- Coverage duration: Lifetime



Please see our full valuation report dated August 27, 2025 for additional information regarding plan provisions, assumptions, data, and methods.

Thank You

